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# ATTACHMENT TO REVIEW OF RETENTION AND PERSISTENCE STUDIES FOR THE CALIFORNIA PUBLIC UTILITIES COMMISSION (CPUC)

# ATTACHMENT G – ASSESSMENT OF TECHNICAL DEGRADATION FACTOR (TDF) STUDY

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> > October 20, 2004

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# G ASSESSMENT OF TECHNICAL DEGRADATION FACTOR (TDF) STUDY

#### 1.1 Executive Summary

This assessment is submitted as Attachment G of "The Review of Retention and Persistence Studies for the California Public Utilities Commission (CPUC)", submitted to the CPUC on June 30, 2004. In addition to the extensive review of 94 retention and persistence studies detailed in the main body of the June 2004 report, the CPUC requested a follow-on quick, small scale analysis of technical degradation factor analyses that were filed by PG&E. Five documents were reviewed for this assessment of the technical degradation factor (TDF) analyses. A sixth document was referenced by other documents, but the report was not available on the web sites, nor was its review requested by the CPUC. The five documents (see Section 1.3), referred to as a group in the remainder of this report as "the Proctor TDF study", covered a number of measures. About half the measures were addressed in the first document, and the other half in the second document. The third document addressed follow-up work for two measures, and the fourth addressed those measures with a likelihood of exhibiting negative TDF values.<sup>2</sup>

Similar to the detailed report on retention and persistence studies, the objective of this review was to assess quality and consistency of the research and analysis work conducted in the five-volume TDF study. Key steps in the quality assessment are described in the methodology section.

#### **Assessment of Quality of Proctor TDF Study**

Overall, we conclude that the- Proctor TDF study provides a technically sound basis for estimating relative technical degradation factors for a wide range of efficiency measures. However, note that the Proctor TDF study that was reviewed did not involve collecting new, primary or in-field / in-situ data for most measures, but focused on: 1) conducting an exhaustive search of existing information from published and unpublished sources and in some cases from interviews, and 2) synthesizing the information into an engineering analysis of technical degradation rates. Where measures showed uncertainties, research plans were developed and additional (primary or secondary) research was undertaken. Our assessment includes a review of these additional research studies.

We found that the analyses of most measures were thorough where available data and information permitted. In several cases where degradation could be linked to specific components of efficient and baseline measures, the study explored the details of the

<sup>&</sup>lt;sup>1</sup> This assignment constitutes a follow-on task order to the initial work scope, requested of SERA in August, 2004.

<sup>&</sup>lt;sup>2</sup> Those with a TDF >1; Proctor refers to them as "negative".

components and potential degradation mechanisms. In general, original analyses that were conducted based on the existing information were technically competent. In several cases where further analysis was recommended, follow-up analysis was conducted. After initially recording the technical degradation factor as 1.0 for measures that exhibited likely increases in relative energy savings over time, the authors conducted follow-up analyses to quantify such negative relative technical degradation factors for four measures.<sup>3</sup>

#### The results showed:

- There are credible estimates of relative degradation factors for some efficiency measures, but not all measures have been examined.
- In most cases, relative degradation is the same for standard and efficient measures, so savings do not change relative to each other over time for most measures.
- Factors for some measures indicate savings would increase over time relative to those from standard measures, while others show savings would be likely to decline.

Our review of the Proctor TDF research resulted in low scores for the research associated with several specific measures indicating more work would be needed to provide confidence in the results. There are three measures for which the analysis received a score of 3.0, which we believe implies that the measures need further investigation before a specific TDF different from a default of 1.0 can be assigned for the purposes of earnings claims.

- Measure 3 Oversized Evaporative Cooler Condenser (ECC): Estimated TDF ratio=0.85 over life of measure (from Column G, Table G.3). Claims using this TDF will be lower than using a default TDF value of 1.0.
- Measure 20 Agricultural Pump Repair or Replacement: TDF ratio over measure lifetime=1.004. Claims using this TDF will be higher than using a default TDF value of 1.0.
- Measure 24 High Efficiency Compressed Air Distribution System: TDF ratio over measure lifetime=1.0. This TDF estimate was the same as the default, but at this point was not well demonstrated. To date, this will have no effect on previous claims.<sup>4</sup>

Note that our assessment and scoring took into account the terms under which the study was conducted - a study with a limited budget focused on "available" or secondary data. Thus, a 5.0 indicates the analysis was well-done considering these scope limitations. Were we to evaluate a report in the context of a more comprehensive scope, we would have reserved a score of 5.0 for those conducting primary research.

#### **Computation of Potential Dollars at Risk from Previous Claims**

A key step in identifying claim dollars at risk was identifying those TDF values that had low quality scores in our assessment of the Proctor study, and for which the TDF values were different from the default value of 1.0. Table G.3 shows those measures with the potential to affect earnings claims. Column G computes the sum of the Proctor TDF factor annually over the measure's estimated useful life (EUL)<sup>5</sup> divided by the sum of a TDF value of 1.0 over the measure's EUL. A value of less than 1.0 indicates that the energy efficient measure's performance, and associated energy savings, degrades faster than for the non-energy efficient version of the measure (and those greater than 1.0 retain their performance characteristics

<sup>&</sup>lt;sup>3</sup> By definition in the Proctor study, negative factors have a value greater than 1.0.

<sup>&</sup>lt;sup>4</sup> However, if future estimation work is conducted, and a different TDF is identified, it would have an effect on future claims.

<sup>&</sup>lt;sup>5</sup> EUL is the date at which 50% of the measures have been removed or failed.

better than the non-energy efficient measures).<sup>6</sup> Those measures with calculated TDF ratios significantly less than 1.0 are measures for which claims can be affected by the TDF assumptions – if they are relatively commonly used in programs, and/or have large savings associated. Candidates included:

- Measure 3 (ratio=0.85)<sup>7</sup>,
- Measure 16 (ratio=0.659), and
- Measure 19 (ratio=0.605).
- Measure 8 also shows a ratio lower than 1.0 (ratio=0.963).<sup>8</sup>

It was not possible to determine, *a priori*, whether changes to the TDFs for these measures would have a large effect on claims. The information that is filed with claims is largely at the program level, not the individual measure level. Whether or not a measure has a large impact on claims depends on whether the TDF value varies dramatically from 1.0, and whether the measure is responsible for a great deal of savings in programs – either because individually it produces a large amount of savings or because it is a common measure.

We issued a data request to the utilities, asking them to recompute earnings for Annual Earnings Assessment Proceedings, setting the TDFs for several measures with lower reliability to 1.0 rather than the Proctor values. The net claim impacts associated with past claims for two specific measures were computed:

- Measure 03 Oversized Evaporative-Cooled Condenser (ECC), and
- Measure 20 Agricultural Pump Repair or Replacement.

Table G1 below shows the impact for each utility and shareholder earnings claim year.

Table G1. Net Claims Impact from Substitution of TDF=1.0 for Measures 3 and 20 for Past Shareholder Earnings Claims (in dollars)

	Measure 03 (additions to submitted claim dollars are "+")	Measure 20 (deductions from submitted claim values are "-")	Total Net Claim Impact
PG&E Total	+\$46,078	-\$3,376	+\$42,702
1995 3 <sup>rd</sup> earnings claim (2000 AEAP)	+\$5,763	-\$1,746	+\$4,017
1996 3 <sup>rd</sup> earnings claim (2001 AEAP)	+\$547	-\$558	-\$11
1997 3 <sup>rd</sup> earnings claim (2002 AEAP)	+\$39,768	-\$1,072	+38,696
SCE Total	+\$2,000	-\$<1,000	+\$1,000-2,000
1996 3 <sup>rd</sup> earnings claim (2001 AEAP)	+\$2,000	-\$<1,000	+\$1,000-2,000
SDG&E	+\$0	-\$198	-\$198
1994 4 <sup>th</sup> earnings claim	+\$0	-\$198	-\$198
SCG	+\$0	-\$0	\$0

Table G.1 shows that these measures did not have large impacts on AEAP claims, as recomputed by the utilities. The use of the Proctor TDF value led to lower claims on the order of \$0 - \$43,000 for each utility. Given that our assessment of the research addressing the TDF values was weaker than that for other measures, a case could be made that the associated claims could have been (minimally) higher for at least PG&E, and the potential level of adjustments to past claims would be very small.

<sup>&</sup>lt;sup>6</sup> See Measures 1, 2, 4, and 20 for examples.

<sup>&</sup>lt;sup>7</sup> The measure performance for the energy efficient equipment degrades faster than non-efficient equipment, and over the lifetime of the measure, only about 85% of the savings that might have been expected would be realized.

<sup>8</sup> None of the measures were substantially higher than the 1.0 default value. The highest value was 1.04 for Measure 1.

#### Issues for Investigation in Future Earnings Claims

TDFs are an important issue, and an input to resource benefits and resulting claims computations. While the Proctor TDF study was an initial effort focused on an assessment of existing data, there are several measures that bear further investigation as inputs to future claims. In particular, additional analysis that includes primary data collection would be useful for:

- Those measures for which large savings are attributed by programs,
- Those measures for which the Proctor analysis indicates there may be significant chance for TDF not equal to 1.0 (particularly those less than 1.0), and
- Those measures with lower quality scores from our review of the Proctor analyses.

Candidates from the measures included in the Proctor study include:

- Measure 3 (ratio=0.85) received a low assessment score;
- Measure 16 (ratio=0.659), and bears review if it is associated with large savings;<sup>9</sup>
- Measure 19 (ratio=0.605), and bears review if it is associated with large savings:
- Measure 20 (ratio=1.004), received a low assessment score;
- Measure 24 (ratio=1.0), received a low assessment score;
- Measure 8 also shows a ratio lower than 1.0 (ratio=0.963), and bears review if it is associated with large savings.<sup>10</sup>

An important component of this planning would be to compute and rank the claim dollars associated with current – and future – measures. Many of these measures will have been explored in the Proctor study; however, others may not have received attention. Those with significant potential in future claims should be considered for additional study – potentially including on-site data collection. Some of the Proctor measures are no longer used or relevant and should not be re-examined.

Specific results, caveats and considerations associated with the conclusions are presented in Section 1.6 of this Attachment G.

#### **Conclusions and Implications**

We believe the Technical Degradation Factor is an important research topic in the computation and verification of savings from measures installed under programs funded with public monies. It is important that the difference in technical degradation rates between high efficiency vs. standard equipment is accounted for in the computation of expected savings, and resulting claims, deriving from programs. Further<sup>11</sup>, it is important that all the utilities use the same TDF factors.<sup>12</sup>

We applaud the utilities for addressing the research question of the whether it is appropriate to implicitly (or explicitly) assume that the TDF for all measures is 1.0. The TDF study indicates

<sup>&</sup>lt;sup>9</sup> We believe that Measure 16 (adjustable speed drives applied to injection molding machines) may bear more study, although it is difficult to tell whether the TDF value for this measure, which dramatically deviates from 1.0, will have a significant impact on claim values because it depends on the savings associated with this specific measure.

<sup>&</sup>lt;sup>10</sup> None of the measures were substantially higher than the 1.0 default value. The highest value was 1.04 for Measure 1.

<sup>11</sup> Barring some clear and defensible differences in TDFs associated with specific brands, models, makers, etc. used in programs at different utilities – differences that are documented in a defensible TDF study.

<sup>&</sup>lt;sup>12</sup> We have received confirmation from PG&E, SCE and the Sempra Utilities that the Proctor values were used in their computations of earnings claims for the pre-1998 period.

that assumptions of 1.0 may be appropriate for 17 of the 25 measures undertaken in this research study. The study concludes that for four measures, TDF ratios greater than 1.0 were indicated, and for another four measures, TDF ratios less than 1.0 (and in several cases, figures quite a bit less than 1.0) were estimated. Our review concludes that *given the limitations and parameters of the TDF study – that is, a study based on available / secondary data* – the results are credible and defensible for most of the measures.

It is important that the TDF values used are reliable and credible. The results of this review of the TDF study bring us to make several recommendations:

- Effect on Past Earnings Claims: There are several measures for which our review indicates the results of the Proctor TDF study are not as reliable as other measures, and for which we are not comfortable asserting that the TDF has been determined to be a specific value that differs from the default assumption of 1.0. This includes Measure 3 and Measure 20. The CPUC should consider allowing adjustments to past earnings claims to allow use of 1.0 as the default TDF for these two measures. However, recomputations of the associated earnings shows that the net impact of substituting TDF values of 1.0 for these measures represents higher claim values totaling only a marginal amount -- approximately \$40,000 for PG&E and virtually nothing for the other utilities. The shareholder claim years affected include 1994 4<sup>th</sup> year, and 1995, 1996, and 1997 3<sup>rd</sup> year claims, included in AEAPs 2000-2002. 13
- Continue to Use TDF Values Analyses in Future Program Applications and Protocols Computations: The CPUC should retain and confirm the use of TDF figures in the Protocols. The information on TDF values – perhaps with the exception of Measures 3 and 20 – and their implications should be considered in design and analysis for future programs.
- Conduct Additional TDF Analyses on Some Measures to Support Future Claims: The results of this review indicate that, while the Proctor study was generally strong, the CPUC and the utilities should re-examine the TDFs for several measures for use in future claims computations. In particular, collection of primary data may strengthen estimates for several key measures. A first step would be to compute and rank the claim dollars associated with current and future measures. This information would also be useful in setting priorities for future TDF analysis work. Those measures that are no longer relevant to future programs may be excluded from further analysis; however, those representing significant shares of "next" claims from past programs may still be relevant. The measures that bear further investigation including potentially fieldwork or on-site data collection, 14 include the following:
  - o 1) Those measures with relatively lower TDF quality / assessment scores should be re-examined to provide a more reliable estimate of the TDF value that should be associated with Measures 3, 20, and 24. If possible, well-designed primary data collection would be valuable in these applications, if the measures are still relevant and are included in future claims.
  - 2) Given the fact that the TDF ratios are different from 1.0 and therefore have the potential to impact claims dollars, similar re-investigation of the TDFs with low

<sup>&</sup>lt;sup>13</sup> Details on claim years affected are provided in Table G.1.

<sup>&</sup>lt;sup>14</sup> However, of course, "past" or obsolete measures may not be suitable for on-site data collection.

- ratios may be warranted<sup>15</sup>. Candidates include measures 3, 8, 16, and 19 in this study oversized evaporative cooled condenser, interior HID, process adjustable speed drives applied to injection molding machines, and dimmable daylighting controls, respectively.
- 3) TDF values that deviate even slightly from 1.0 can be important for measures that are used in many programs, or those that generate significant savings.
- 4) Additional TDF studies should be conducted to identify whether TDF values of 1.0 are reasonable for the range of other measures that may be used frequently in programs but were not examined in the five documents examined in this Attachment.
- Clarify Measure-Associated Dollars or Savings in Retention Analyses as Elements
  of Required Submittals: Dollars or percentage savings associated with each specific
  measure studied should be clearly laid out in each retention study; this was not the case
  in all retention studies. In some cases, the fact that the measures represented more
  than 50% of savings was merely asserted. In addition, to the extent the information is
  not included in required documentation, clarifying and reporting the link between
  measures and AEAP claim dollars would also be a significant benefit to the review of
  claims as they relate to retention and TDF values.

#### 1.2 Definition of the TDF Study

The Protocols request a two-part analysis in the consideration of measure and savings retention. In addition to simply estimating how long measures were likely to stay in place and operating<sup>16</sup>, the Protocols explicitly addressed the separate, but important research issue of:

How will demand-side management (DSM) program savings be affected over time by changes in the technical performance of efficient measures compared to the technical performance of the standard measures they replace?

Without TDF estimates, the implicit assumption is that this factor or effect represents a 1.0 multiplier applied to the measure life / EUL estimates. That is, the implicit assumption represented by a TDF=1.0 is that the technical degradation rates for high efficiency and standard equipment – and thus the associated energy savings -- decay at the same rate, regardless of efficiency level. The Proctor TDF analysis provided a set of Technical Degradation Factors, with one "factor" listed for each year for each measure. These annual factors are applied to the first year's savings, which yields an estimate of the energy savings in years subsequent to the first year. As defined by CADMAC, the TDF is ... "a scalar to account for time and use related change in the energy savings of a high efficiency measure or practice relative to a standard efficiency measure or practice". The TDF is the ratio of savings in subsequent years to savings in the first year. These estimates were presented in a table showing calculated factors over a 20 year period for each of the 25 measures. The measures examined in the five-part TDF study included:

- 1. Residential air conditioners
- 2. Commercial air conditioners
- 3. Oversized evaporative cooler condensers

<sup>&</sup>lt;sup>15</sup> There were no measures with very high TDF ratio values, see Table G.2.

<sup>&</sup>lt;sup>16</sup> Measure life and measure retention studies are examined in detail in the remainder of the full report and appendices.

<sup>&</sup>lt;sup>17</sup> Proctor Engineering Group, "Summary Report of Persistence Studies: Assessments of Technical Degradation Factors, Final Report", CADMAC Report #2030P, 2/23/99, page 1.

- 4. Residential refrigerators
- 5. Electronic ballasts
- 6. Electronic ballasts and T8 lamps
- 7. Optical reflectors
- 8. High intensity discharge fixtures
- 9. Occupancy sensors
- 10. High efficiency motors
- 11. Adjustable speed drives for HVAC fans
- 12. Infrared gas fryers
- 13. Residential ceiling insulation
- 14. LED exit signs
- 15. Process adjustable speed drives pumps
- 16. Process adjustable speed drives injection molding
- 17. Residential wall and floor insulation
- 18. Daylighting controls stepped
- 19. Daylighting controls dimmable
- 20. Agricultural pumps
- 21. Variable air volume HVAC systems
- 22. Energy management systems
- 23. Air compressors
- 24. Compressed air distribution systems
- 25. Compact fluorescent lamps

The measures – and the standard technologies to which they are compared -- are further defined in the Proctor Engineering Group Summary Report. Proctor's study did not involve collecting new data for most measures, but instead, used data gathered from an exhaustive search of existing information from published and unpublished sources. This information was synthesized into an engineering analysis of technical degradation rates, and in specific cases in which measures showed uncertainties, additional research was undertaken. Our assessment includes a review of these additional research studies.

## 1.3 Assessment Methodology and Approach

The following five documents were reviewed for this assessment of technical degradation factor (TDF) studies:

- 1. (PEG 1996 Persistence 1) Proctor Engineering Group, Energy Investment, Inc., Texas A&M University Energy Systems Laboratory, and VaCom Technologies. 4/24/1996. Statewide Measure Performance Study, Final Report: An Assessment of Relative Technical Degradation Rates. CADMAC Report #2023P, San Francisco, CA: Persistence Subcommittee, California DSM Measurement Advisory Committee.
- (PEG 1998 Persistence 2) Peterson, G. and J. Proctor. 5/14/1998. Statewide Measure Performance Study #2: An Assessment of Relative Technical Degradation Rates, Final Report. CADMAC Report #2027P San Francisco, CA: Persistence Subcommittee, California DSM Measurement Advisory Committee.
- 3. (PEG 1999 Persistence 3A) Peterson, G. and J. Proctor. 2/25/1999. Persistence 3A: An Assessment of Technical Degradation Factors for Commercial Air Conditioners and Energy Management Systems, Final Report. San Francisco, CA: Persistence Subcommittee, California DSM Measurement Advisory Committee (CADMAC Report #2028P).

- (PEG 1998 Neg-TDF Supplement) Peterson, G. and J. Proctor. 10/18/1998. Negative Technical Degradation Factors Supplement to Persistence Studies, Final Report. CADMAC Report #2031P San Francisco, CA: Persistence Subcommittee, California DSM Measurement Advisory Committee.
- (PEG 1999 Persistence Summary) Proctor Engineering Group. 2/23/1999. Summary Report of Persistence Studies: Assessments of Technical Degradation Factors, Final Report. CADMAC Report #2030P San Francisco, CA: Persistence Subcommittee, California DSM Measurement Advisory Committee.

Document 5 above cited a sixth study that was to be published. It was intended to focus on compressed air measures. We were unable to locate this report in the CALMAC reports database and, therefore, did not include it in our review.

We began our review by reading through the original analysis for each measure in either Document 1 or 2 listed above. About half the measures were covered in Document 1 and the other half in Document 2. In most cases, no follow-up analysis was conducted. We also verified that the original analysis was consistent with the complete summary compilation presented in Document 5.

We then reviewed the follow-up analyses presented for two measures in Document 3. These measures were analyzed further because of uncertainties raised in the original studies and the potentially significant impacts of degradation. Next, a review of Document 4 was conducted. The measures included in this study were a subset of those that the analyses in Documents 1 or 2 showed were likely to exhibit negative relative technical degradation. In the original studies, the technical degradation factor was set to 1.0 for these measures. Both Documents 3 and 4 were compared with the information presented in Document 5 to assess consistency.

The following steps were conducted to document our reviews:

- Describe the measure changes from the baseline to efficiency measure examined in the study
- List and describe the potential degradation measures that were analyzed in the study
- Describe the methodology(ies) used to analyze each degradation mechanism or degradation as a whole if individual mechanisms were not studied
- Provide a text description of our evaluation of the degradation analyses that were conducted
- Provide a numerical rating of the overall study(ies) for each measure

Our evaluations and ratings were based on the following criteria:

- Adequacy of the explanation: Was the degradation analysis described clearly? Was the progression of steps logical? Were sources of information adequately cited? Were inconsistencies explained?
- **Use of secondary sources**: Were credible and objective sources used? Was the information germane to the analysis? Was a thorough search of sources and information available at the time of the study conducted?
- **Soundness of the methodology:** Was the methodology for synthesizing and analyzing the available data and information appropriate? Was the engineering analysis sound and was it applied correctly? Were uncertainties identified? Were conservative assumptions applied?

<sup>&</sup>lt;sup>18</sup> In Proctor's terminology, negative technical degradation refers to relative savings that are likely to increase over time

#### 1.4 Analysis of Individual Reports and Measures

The bulk of the research for the Proctor TDF review is summarized in Table G.2. This table addresses the results of the review of each study for each of the review criteria discussed above. The findings are summarized in Section 1.5, and dollar implications are summarized in section 1.6.

The table summarizes our reviews of the information provided in the five-part Proctor TDF study. The first three columns correspond to the summary information presented in the first two "studies" (documents 1 and 2 in Section 1.3). The remaining five columns present our review information.

The fourth column describes the measure changes covered by the degradation study. The next column describes the types of degradation mechanisms that were mentioned in the study; the studies did not necessarily examine each mechanism in detail. The sixth column describes the methodologies employed in the study(ies) for each measure. If the measure was included in a follow-up study, the second method is mentioned if it differed from the original one. If methodologies differed for specific degradation mechanisms, they are described separately. The next column presents our comments and descriptive assessment of the analysis of each measure. If more than one study was done for a measure, this assessment reflects our review of all the section of the overall TDF study. The final column is an overall numerical rating of the quality of the degradation analysis and presentation. The scale ranges from 1 (inadequate) to 5 (excellent). No analysis received a rating of less than 3 and lower ratings typically resulted from gaps in the discussion within the study that made it difficult to assess the validity of the analysis.

Table G.2. Review and Analysis of TDF Study

	≡ * <sub>D</sub>		
	Overall Rating*	ro	Ŋ
	Evaluation of Degradation Analysis	Heat exchanger fouling: thorough use of existing information and solid analysis. Conversion of commercial unit results to residential units was not well explained. Compressor efficiency degradation: valid conclusions based on sound analysis and limited information Refrigerant metering device: reasonable conclusions based on available information, with TXVs more common since this study, targeted research could be useful Distribution system leakage: effects were not explained in any detail	Heat exchanger fouling (evaporator and condenser coil): reasonable and conservative conclusions, based on limited information supplemented with lab testing Compressor efficiency changes: valid conclusions based on limited information
A A	Degradation Analysis Assessment nanisms Methodologies d	Research identified no long- term system efficiency studies so analysis focused on system component degradation. Heat exchanger fouling: relied on basic principles related to reduced air flow, reduced heat transfer, etc., and small number of available research papers and reports. Document 4 calculated negative degradation using two industry studies. Compressor efficiency degradation: relied on very limited industry information and inherent product characteristics Refrigerant metering device: assessed TXV and charge interactions qualitatively Distribution system leakage: assessed qualitatively	Research identified no long- term system efficiency studies so analysis focused on system component degradation. Heat exchanger fouling (waporator and condenser coil); no direct research cited in original study. Original assessment (Document 1) was based on qualitative assessment. Document 3 reported results from lab testing. Compressor efficiency changes: relied on very limited industry information and inherent product characteristics
3,70	Degradation Mechanisms Considered	Mechanisms considered were comprehensive.  Heat exchanger fouling (evaporator and condenser coil): design changes can change dust deposition  Compressor efficiency changes: scroll compressor performance  Refrigerant metering device: effects of mischargings can vary with metering device effects of mischargings can vary with metering device  Distribution system leakage: interactions with component performance	Mechanisms considered were comprehensive.  Heat exchanger fouling (evaporator and condenser coil): increased rows may increase arrestance and make cleaning more difficult Compressor efficiency changes: scroll compressor performance in smaller units
•	Measure Changes Addressed	Changes selected for inclusion were comprehensive. Selected based on characteristics of most common baseline and high-efficiency units and product specs. Changes examined included increased condenser face area, scroll compressor, increased evaporator face area and reduced fin spacing, and use of TXVs.	Changes selected for inclusion were comprehensive. Selected based on characteristics of most common baseline and higherficiency units and product specs. Changes examined included increased adding more rows to condenser and evaporator heat exchangers, face area, scroll compressor, increased evaporator face area and reduced fin spacing, and use of TXVs.
٠	Degradation Assigned	Negative	Very little Negative (Document 3 revised from "some possible" in Document 1)
- Frankline	Technology	Standard SEER A/C	Standard Efficiency Unit
	Elliciency measure	1. Residential Central A/C, High Efficiency	2. Commercial A/C, Package DX

	Overall Rating*	, r	4
	Evaluation of Degradation C	Jo u	Compressor efficiency: motor analysis was sound, but arguments about valve configuration were not well supported.  Fan motor efficiency: motor analysis was sound.  Condenser coil fouling: cited studies were acceptable, but assessment did not address effects of larger coil areas.  Fuzzy logic control degradation: no supporting evidence was provided, but this technology was not very common.  Insulation outgassing: cited studies were credible, modeling was described some in Document 4 study.  Door gasket leaking:  conclusion about little effect of gasket leaking might be tenuous because it appeared to be based on a single study that did not distinguish units with leaky gaskets from those without; study provided reasonable evidence that there might be no relative effect for efficient units.
Degradation Analysis Assessment	Methodologies	Study cited some industry sources and research, but sources were very limited Heat exchanger fouling: used one study of capacity v. scaling thickness to estimate scaling effect on ECC efficiency; other information was an	Study examined fairly limited available studies and manufacturers information.  Little primarily analysis was done.  Compressor efficiency: drew upon efficient motor assessment for this study, logical (but unreferenced) claims, manufacturer comments  Fan motor efficiency: drew upon efficient motor efficiency increase from coil claims, manufacturer assessment for this study.  Condenser coil fouling: cited studies that showed little efficiency increase from coil cleaning  Fuzzy logic control  degradation: argues that solid-state devices are unlikely to degrade and modeled effect on high-efficiency refrigerators  Door gasket leaking: used model showing effects of gasket deterioration could be gasket deterioration could be forced.
Degradation	Degradation Mechanisms Considered	Mechanisms discussed were limited to most likely ones. Heat exchanger fouling: ACCs experience dust buildup on fins like air conditioners and occasional corrosion; ECCs experience tube heat exchanger fouling from scaling and biological fouling	Mechanisms included ones associated with design changes and others that might interact with changes.  Compressor efficiency: possible effects of more copper windings, increased dead space in piston, lower viscosity on compressor efficiency/reliability  Fan motor efficiency: efficiency/reliability Fan motor efficiency: efficiency improvements Condenser coil fouling: increase arrestance Fuzzy logic control degradation: degradation of electronics Insulation outgassing: ulsulation outgassing reduces R-value, which might interact with efficiency improvements Door gasket leaking: gasket deterioration might interact with efficiency improvements minprovements
	Measure Changes Addressed	Measure change is clearly defined as conversion from ACC to oversized ECC for supermarket refrigeration system	Manufacturers identified most common changes as compressor and fan motor efficiencies. Compressor efficiencies are attributed to more copper windings in motor, changed valve configuration, and lower viscosity oil. Condenser coil and fuzzy logic controls identified as less common.
Relative	Degradation Assigned	Much Possible	None or Negative
Baseline	Technology	Air-Cooled Condenser (ACC)	Standard Efficiency Refrigerator
Efficiency Measure		3. Oversized Evaporative-Cooled Condenser (ECC)	4. Refrigerator 10- 30% Better than Standard

	Overall Rating*	4	4	4	ις
	Evaluation of Degradation Analysis	Study did an adequate job of using very limited research and interview data to draw conclusions. More supporting evidence should have been provided about how operating temperature changes over time affect relative performance.	A reasonable case was made for conclusions based on acceptable engineering arguments, but no citations of sources were provided.	Temperature effect analysis was consistent with analysis for ballasts. Assessment of light degradation was reasonable given lack of prior analysis.	Analysis was thorough in all areas given extent of available data and information.
Degradation Analysis Assessment	Methodologies	Study indicates that at the time no empirical performance data were available. Study relied primarily on manufacturer and researcher interviews.	Reasonable statements about performance were made, but sources were not cited. Logical extensions of this information were made.	Used results from ballast analysis (above) to assess temperature effects on energy. Referenced limited studies of reflector abrasion and dirt degradation on lighting. Presented logical arguments about delamping, cleaning, and lamp change effects on lighting.	Ballasts: examined ballast designs and found no significant differences between HID and mercury vapor.  Arc voltage: contacted industry sources regarding arc voltage and power draw and obtained test and analyzed.  Light output: relied on manufacturer and expert interviews for light output degradation information.
Degradation	Degradation Mechanisms Considered	A few specific degradation mechanisms were mentioned, but none were discussed in detail. Effect of operating temperature changes over time was discussed.	Specific degradation mechanisms were not examined. Indications of degradation such as changes in light output and power draw over time were considered.	Reduced lamp temperature from delamping increased power draw. Considered lighting degradation from reflector material degradation, delamping, cleaning, and lamp changes.	Ballasts: ballast losses could vary with ballast design and lamp arc voltage.  Arc voltage: arc voltage could change with vapor changes, electrode erosion, and operating temperature changes.  Light output would depend on current crest factor.
	Measure Changes Addressed	Measure is conversion from coil transformer plus capacitor to solid-state device. No individual components were assessed.	Measure was conversion from coil transformer plus capacitor to solid-state device (see above) and use of T8 lamp instead of T12. T8 has smaller diameter and improved phosphors in some cases. T8 performance and interactions with ballast were addressed.	Changes were installing reflector, cleaning lens, removing two tubes and one ballast. Advisory committee directed assessment at illumination degradation primarily.	Ballasts differ and HID vapor contains metal halides
Relative	Degradation Assigned	None	None	Energy – None Light Output - Some	Very Little
Baseline	Technology	Efficient Magnetic Ballast	T12 with Efficient Magnetic Ballast	Standard Fixture	Mercury Vapor 400-1,000W
Efficiency Measure		5. Electronic Ballast	6. T8 with Electronic Ballast	7. Optical Reflector, Delamp	8. HID Interior Metal Halide 250-400W

			T	
	Overall Rating*	w	ω	4
Degradation Analysis Assessment	Evaluation of Degradation Analysis	Assessment was reasonable given limited information available. Study properly suggested that this was an issue for retention studies.	Thorough review of changes in high-efficiency motors and information sources and reasonable conclusions.	Research was thorough, but little published data or information were available. Study did not indicate how many manufacturers or researchers were contacted. It seems more information could have been obtained on sensor performance.
	Methodologies	No information directly on degradation was located. No sensor component degradation information was available, but manufacturers provided claims that none occurred. Analysis provided logical argument that sensitivity changes due to dust could cause overriding of sensors.	Examined design and material changes and reviewed study in the literature. Obtained information from researchers and manufacturers and reviewed available studies.	Relied on contacts with manufacturers and independent researchers and limited available literature. Researchers and manufacturers identified potential ASD degradation factors, but said most were minimal. Study argued that sensor degradation could be significant factor, but little information was located. Identified interactions between ASDs and motors as uncertainty, but little information was located.
Degradation	Degradation Mechanisms Considered	Sensor operation would depend on sensitivity and time delays. Infra-red and ultrasonic sensors could give false positive signals leading to excessive lighting or false negative occupancy signals leading to occupants overriding. Dust accumulation could decrease sensitivity. Sensor components can degrade.	Effects of design/material changes, possibly higher operating temperatures, and problems unique to rewound motors	For baseline system, poor response of mechanical devices. For ASD system, degradation of electronic components, sensor drift or improper adjustment, and interactions between ASD operation and motors.
	Measure Changes Addressed	Use of ultrasonic or infra-red sensors in place of on/off switches	Mechanical and design changes including use of high-grade steel in core, thinner material and improved insulation, longer cores, improved slot designs, and larger rotor bars to reduce four types of losses	Fan motor flow control with variable inlet vanes or discharge dampers in baseline system replaced with pulse-width modulating adjustable speed drive
Relative	Degradation Assigned	Some Possible, Retention Issues	None	None, Retention Issues
Baseline	Technology	On/Off Switches	Standard Efficiency Motor	Vanable Inlet Vanes or Dampers
Efficiency Measure		9. Occupancy Sensors	10. Motor – High Efficiency	11. Adjustable Speed Drive for HVAC Fan

	Overall Rating*	ю	4	Ю	ъ
	Evaluation of Degradation Analysis	Analysis was thorough in identification of possible degradation mechanisms and use of very limited available data and information.	Appropriately used industry sources for input data and applied heat transfer analysis adequately. Did not provide justification for not addressing settling of blown insulation over existing insulation, but this may not have any notable effect.	Analysis was reasonable based on available data and studies.	Research was thorough and additional sources were cited.
Degradation Analysis Assessment	Methodologies	No literature, data, or even standard test procedures were available  Burner design: relied on discussions with manufacturers and experience from space heating systems. Analyzed possible magnitude of air flow clogging effects for infra-red fryers. No empirical data were located.  Heat exchanger/vat design: assessed designs and potential for fouling	Contacted contractors and weatherization providers for estimates of frequency and extent of most common degradation mechanisms. Used estimates to develop worst case and calculated net effect on heat transfer. Compared findings with weatherization study results.	Energy: Available research studies for LEDs. Curves relating wattage to time for incandescents.  Light output: Numerous studies and manufacturer claims for LEDs. Curves relating output to time for incandescents	See Measure 11. Information from Measure 11 supplemented by additional contacts and literature search. Expanded information on ASD/motor interactions. Document 4 argued that replacement of pump in baseline and efficient cases would net out wear effects.
Degradatic	Degradation Mechanisms Considered	Burner design: fouling of standard burner heat exchangers and clogging of air flow in infra-red burners Heat exchanger/vat design: fouling of heat transfer surfaces Ignition device: considered to be reliability issue instead of savings degradation		Energy: Excitation current and external control for LEDs. Filament wear for incandescents.  Light output: Type, excitation, temperature, and humidity for LEDs. Filament wear for incandescents.	For baseline system, no specific mechanisms defined. For ASD system, see Measure 11 plus reduced pump wear.
	Measure Changes Addressed	Use of power burner instead of atmospheric; burner located externally; intermittent ignition device instead of pilot light	Addition of ceiling insulation in existing home to bring level to R-30 or increase beyond code in new home to bring to R-38	Conversion from 40W incandescent lighting to 4W LED	Waste water treatment plant pump flow control with baseline inlet throttling replaced by pulsewidth modulating adjustable speed drive control in efficient system
Relative	Degradation Assigned	Unlikely	None	None, Retention Issue	None
Baseline	Technology	Standard Atmospheric Fryer	Standard Levels Attic Insulation	Incandescent Exit Signs	Inlet Vane Throttling on Waste Water Pumps
Efficiency Measure		12. Infra-red Gas Fryer	13. Residential Ceiling Insulation	14. LED Exit Signs	15. Process Adjustable Speed Drives, Waste Water Pumps

	Overall	Rating*			ц	n					4									2						
	Evaluation of Degradation	Analysis	Research was thorough and	additional sources were cited.					Appropriately used industry	sources for input data and	applied heat transfer analysis	adequately. Did not discuss	relative degradation.	Photosensor failure: argument	was reasonable, but no sources	were cited	Controls bypass: sources for	some assertions were not	provided, but argument was	punos	Photosensor error: cited	literature was quite limited	Window coverings: several	studies were cited and argument	about capturing effect in first-	year savings was reasonable
Degradation Analysis Assessment	Methodologies		See Measure 11. Information	from Measure 11	supplemented by multi-site	study in literature.	,		See Measure 13.					Photosensor failure: logical	argument about effects of	failure	Controls bypass: references	to literature	Photosensor error: logical	arguments based on limited	literature	Window coverings: literature	and logical arguments			
Degradati	Degradation Mechanisms	Considered	For baseline system, no	specific mechanisms	defined. For ASD system,	see Measure 11 plus	operator interactions.		See Measure 13 plus	sagging of floor insulation				Photosensor failure:	reversion to full-on	Controls bypass:	occupants might bypass or	disable controls	Photosensor error: dust	could cause drift	Window coverings: use of	window coverings could	affect sensor operation			
	Measure Changes Addressed		Injection mold with baseline	continuous operation pump with	bypass control converted to	similar system with ASD to	control pumping in efficient	system	Increased batt insulation levels	from R-13 to R-15 in wall and R-	19 in floor in new residential	construction		Baseline on/off switches	replaced with photosensors and	stepped controls for blocks of	lights									
Relative	Degradation	Assigned	Much Possible						None					None												
Baseline	Technology		Standard	Injection	Molding	Machines			R-13	Fiberglass	Batt Wall and	Floor	Insulation	Standard	Manual	Lighting	Controls									
Efficiency Measure			16. Process	Adjustable Speed	Drives, Injection	Molding Machines			17. Fiberglass Batt	R-15 Wall and R-19	Floor Insulation			18. Daylighting	Controls - Stepped											

	Overall Rating*	Ŋ	3	5
	Evaluation of Degradation Analysis	Photosensor failure: argument was reasonable, but no sources were cited  Decreased light output: reasonable conclusions based on several sources  Ballast failure: relied on manufacturer information and available studies  Controls bypass: sources for some assertions were not provided, but argument was sound Photosensor error: cited literature was quite limited Window coverings: several studies were cited and argument about capturing effect in first-yar savings was reasonable  Lack of commissioning: cited literature solidly supports findings	Study presented thorough review of degradation mechanisms. Conclusions were based on pump test data, but data for individual pumps did not clearly support conclusions. More information would be needed to confirm validity of assessment.	Analysis made good use of available studies. Conclusion that effects roughly cancel each other was reasonable given available information.
Degradation Analysis Assessment	Methodologies	Photosensor failure: logical argument about effects of failure  Decreased light output: references to available studies plus limited analysis  Ballast failure: relied on manufacturer information and available studies  Controls bypass: references to literature  Photosensor error: logical arguments based on limited literature  Window coverings: literature and logical arguments  Lack of commissioning: reference to several studies	Expert contacts, literature search, review of pump wear research, analysis of utility pump testing data. Final results were drawn primarily from analysis of pump testing data. Document 4 estimated negative degradation factors.	System complexity and interactions: relied on extensive literature and field experience  Temperature sensor error: used results from two published studies
Degradation	Degradation Mechanisms Considered	reversion to full-on and higher power draw of dirmmable ballasts  Decreased light output: dust and wear would reduce output and system would increase illumination to compensate  Ballast failure: failure in full-on mode would increase power draw  Controls bypass: occupants might bypass or disable controls  Photosensor error: dust could cause drift  Window coverings: use of window coverings could affect sensor operation  Lack of commissioning: non-commissioned systems could fail to operate property, leading to bypassing	Bowl and impeller wear due to particle abrasion, cavitation, and vibration	System complexity and interactions: more complex systems would be likely to suffer more degradation. Temperature sensor error: temperature reading errors would be likely to increase over time and errors increase energy usage
	Measure Changes Addressed	Baseline on/off switches and fluorescent lights replaced with photosensors, dimmable fluorescent systems, and dimming controls in efficient system	Retrofit of new impeller and bowl assembly to an existing vertical turbine agricultural pump	Installation of VAV system in new commercial building instead of baseline CAV system
Relative	Degradation Assigned	Much Possible	Very Little Negative (values estimated in Document 4)	Uncertain
Baseline	Technology	Standard Manual Lighting Controls	Existing Agricultural Pump	Constant Air Volume HVAC Distribution System
Efficiency Measure		19. Daylighting Controls – Dimmable	20. Agricultural Pump Repair or Replacement	21. Variable Air Volume HVAC Distribution System

	Overall Rating*	ഗ	4**	 **
	Evaluation of Degradation Analysis	Original analysis relied on secondary studies and showed significant degradation. However, these studies had several weaknesses, which were pointed out in second analysis. Second analysis was very thorough, addressed possible biases, and adequately explained differences in results from original study. It used data from retrofit buildings only, however, and suggested that degradation in new buildings might differ, though this is not explored further.	Conclusions about compressor degradation were reasonable based on material and design changes. System degradation claimed in original study was asserted without supporting information.**	Conclusions about O&M and equipment were reasonable. Reasons why leaks would have larger relative effects in efficient system were not clearly explained.**
Degradation Analysis Assessment	Methodologies	Original study (Document 2) relied on review of several existing reports. Second study (Document 3) analyzed billing data from 40 installations using several regression models.	Original study used manufacturer information, studies, and logical arguments.**	Original study used manufacturer information, studies, and logical arguments.**
Degradati	Degradation Mechanisms Considered	Wide range of possible mechanisms discussed, but analyses focused on aggregate results	Numerous design and material changes that increase efficiency were examined. Three possible degradation mechanisms were identified.  Bearing degradation: bearing wear could cause other components to wear Other components to wear System degradation: changes in compressor output could increase leaks	training: efficient operation would require correct operation and maintenance and education effects might not last Equipment degradation: savings could degrade if performance of new equipment declined Leaks: leaks could grow over time
	Measure Changes Addressed	Computer-based control system for HVAC equipment in place of baseline standard manual and on/off controls	Replacement of baseline existing lubricant-flooded rotary screw compressor with new, same type of compressor with various efficiency enhancements	Baseline system was assumed to be leaky, sized poorly, clogged, and with improperly set regulators. Replacement system would have an expander to control pressure in a storage tank, minimized leaks, appropriate sizing, and appropriate settings.
Relative	Degradation Assigned	None	Compressors: None System: Much Possible**	Much Possible**
Baseline	Technology	Manual Operation	Existing Air Compressors	Standard Efficiency Compressed Air Distribution System
Efficiency Measure		22. Energy Management Systems	23. New Air Compressors	24. High Efficiency Compressed Air Distribution System

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	Overall Rating*	ယ
	Evaluation of Degradation Analysis	Analysis was reasonable
Degradation Analysis Assessment	Methodologies	All degradation analyses relied on contacts with manufacturers and researchers and reviews of available studies and literature
Degradation	Degradation Mechanisms Considered	components, dust accumulation, etc.: effects could reduce efficiency Temperature effects: CFL ballast losses and dust deposition over time could increase lamp temperature CFL ballast degradation: various mechanisms could increase power draw incandescent degradation: filament wear would reduce light output and decrease power use
	Measure Changes Addressed	Replace baseline 100 W incandescent in down-lighting and wall sconces with 2, 13 W hard-wired CFLs
Relative	Degradation Assigned	None
Baseline	Technology	Incandescent Downlights
Efficiency Measure		25. 13 W Hard-wired Compact Fluorescent Downlights

<sup>\*</sup>Scale ranges from 1 (inadequate) to 5 (excellent).
\*\* Significantly different results are reported in Document 5 summary report, but the study cited in that report was unavailable for review so our assessment does not address this study or its findings.

#### 1.5 Findings and Considerations on Quality of the Proctor TDF Study

Overall, this body of studies provides a technically sound basis for estimating relative technical degradation factors for a wide range of efficiency measures. The review team notes that a study based on primary research with data collected using a research design and data collection / sampling approach that would specifically address TDF issues would provide the strongest analysis of TDFs. However, the budget, timeline, and scope of the Proctor TDF study did not include primary data collection except in a few areas that supplemented the original documents. Given the *a priori* constraints of the study's scope, our review concludes that the work represents a valuable addition to the literature on a topic that has been under-addressed relative to retention work, and that the work was solid. However, the work also highlights the fact that some measures would be well-served with additional research and primary data collection.

- Thorough Analysis: We found that the analyses of most measures were thorough where the available secondary data and information permitted. In several cases where degradation could be linked to specific components of efficient and baseline measures, the Proctor TDF study and its elements explored the details of the components and potential degradation mechanisms. In general, original analyses that were conducted based on the existing information were technically competent. In several cases where further analysis was recommended, follow-up analyses were conducted. At first, Proctor was requested to record the technical degradation factor as 1.0 for measures that exhibited likely increases in relative energy savings over time; later, the authors conducted follow-up analyses to quantify such negative relative technical degradation factors for four measures.<sup>19</sup>
- Lack of Available Data: In some cases, the analyses suffered from a lack of available data and information. It was not possible to conduct primary research or testing on most measures, so the availability of relevant data in the literature or from sources was critical. Although there was often a considerable amount of information available on most measures, it was often not focused on how energy efficiency might degrade over time. The authors did an excellent job of extracting information from these sources that could be used to make inferences about efficiency degradation, but in many cases the available information was inadequate to draw solid conclusions about relative energy-efficiency performance.
- Documentation on Sources: One generic concern about the Proctor TDF study was
  the lack of adequate documentation on sources. Most of the analyses referred to
  information provided by manufacturers and experts. However, the individual studies
  rarely indicated what type or how many sources provided the information. Consequently,
  it was difficult to make an informed judgment about the quality, quantity, and objectivity
  of the information relied upon.<sup>20</sup>

<sup>&</sup>lt;sup>19</sup> By definition in the Proctor study, negative factors have a value greater than 1.0.

<sup>&</sup>lt;sup>20</sup> In some cases, information was obtained from combinations of manufacturers, independent researchers, and knowledgeable third parties. It might be argued that manufacturers have incentives to misrepresent the performance of their equipment. However, the Proctor analysts did not rely on manufacturer sources alone. In addition, we note that the rationales and analyses that followed from the information were carefully explained in the TDF study and conformed to solid practices. However, in a few cases, the number of secondary sources was not provided. In cases where there was concern the information might be from a very small sample, or it was unclear whether the sources might be disproportionately from "interested" sources, the study received a lower score.

• Information Gaps: We had a few other, but less significant, concerns. In a few cases there were some gaps in the information presented in the study. These gaps made it difficult to follow the arguments being made and assess the validity of the conclusions that were drawn. In the second study listed above, the presentation on daylighting control measures combined stepped and dimmable systems, but in the summary report (report 5 in list above) the two measures were presented separately. As a result, 25 measures are shown in the summary report, but only 24 are shown in the two initial reports. Finally, the text for Measure 15 in the summary report (Process adjustable speed drives – pumps) does not indicate that it was included in the negative degradation report (fourth report in list above).

## 1.6 Measures with Lower Reliability TDF Values

There were several specific measures for which the TDF analysis was given a lower score, indicating more work would be needed to provide confidence in the results. There are three measures for which the analysis received a score of 3.0, which we believe implies that the measures need further investigation before a specific TDF different from a default of 1.0 can be assigned for the purposes of earnings claims.

Measures with a score of 3.0 include:

- Measure 3 Oversized Evaporative Cooler Condenser (ECC): This measure, with a
  potential lifetime of 20 years, showed a relative ratio between the Proctor and default
  (1.0) TDF of 0.85 over the estimated useful life of the measure, compared to the
  degradation associated with a standard efficiency measure (see Table G.3). This
  indicates that the high efficiency measure's savings degrade at a faster (higher) rate
  than standard condensers.
  - o Implication for shareholder earnings claims: If the CPUC determines that the TDF estimate for this measure is not sufficiently reliable, then the utility claims associated with that measure were lower than appropriate. Earnings claims for this specific measure (and potentially "like" measures) were re-computed by the utilities. The overall impact on AEAP claims were: \$46,078 for PG&E; \$2,000 for SCE, and \$0 for the other utilities. If the CPUC determines that, until proven otherwise, the TDF to be used is 1.0, which implies the claims for savings associated with this measure could have been (marginally) higher. These figures affect 1995, 1996, and 1997 3<sup>rd</sup> earnings claims for PG&E, and 1996 3<sup>rd</sup> earnings claim for SCE. See Table G.1 for details.
- Measure 20 Agricultural Pump Repair or Replacement: This measure, with a
  potential lifetime of approximately 9 years, showed a relative TDF ratio of 1.004 over the
  life of the measure, compared to the degradation associated with a standard efficiency
  measure. This indicates that the high efficiency measure's savings degrade at a slower
  rate than standard pump repair or replacement activities.
  - o Implication for earnings claims: If the CPUC determines that the TDF estimate for this measure is not sufficiently reliable, then the utility claims associated with that measure were slightly higher than appropriate. Earnings claims for this specific measure (and potentially "like" measures) were recomputed by the utilities. The results showed very small impacts \$3,376 for PG&E, less than \$1,000 for SCE, less than \$200 for SDG&E, and \$0 impact for SCG. Given the small TDF impact, and the minimal dollar impacts, no change is needed at this time, as claim dollars are not affected by the Proctor TDF value. These figures affect 1995, 1996, and 1997 3rd earnings claims for PG&E, 1994

4<sup>th</sup> earnings claim for SDG&E, and 1996 3<sup>rd</sup> earnings claim for SCE, See Table G.1 for details.

 Measure 24 – High Efficiency Compressed Air Distribution System: This measure, with a potential lifetime of approximately 12 years, showed a relative TDF of 1.0, equal to the default value. Therefore, there are no earnings implications deriving from the lower reliability of the TDF associated with this measure.

### 1.7 Claim-Related Implications of the Assessment of Proctor TDF Study

Table G.3 summarizes the results of the review of the TDF values analyzed in the 5-part report. The columns in the table provide the following items for each of the 25 measures reviewed in these studies:

- Columns A&B: Measure and baseline technology
- Column C: Score for the assessment of the quality of the TDF study (1-5 scale, 5=high)
- Column D: EUL Accepted measure lifetime from the California Protocols, Appendix F
  "Effective Useful Life Values for Major Energy Efficiency Measures", from the
  www.Calmac.org web site.
- Column E: Relative TDF Degradation assigned by the Proctor study, from Table G.2.
- Column F: TDF Multiplier, computed as the sum of the TDF factors from Table 3-1 of the Proctor Summary Report, summed from Year 1 to the year of the ex ante EUL or measure lifetime.
- Column G: Calculated TDF ratio, computed as the TDF savings over the lifetime, divided by the savings if the TDF were assumed to be 1.0 (the default) over the lifetime.
- Column H: For two measures for which we asked about dollar impacts from the utilities, we provide the estimated net impact across the AEAP claims as provided by the utilities. The impact is estimated as the difference between using the Proctor value for the TDF vs. using a TDF value of 1.0.

The total of the dollar implications of the variations from an assumption of TDF=1.0 is provided in the last row of Table G.3. A positive number implies that the estimated TDF means more savings would be realized than if a TDF=1.0 was assumed; a negative number means fewer savings are realized than with a 1.0 TDF.

A computation of the impact of excluding the Proctor values for TDFs for Measure 3 and Measure 20 (those with lower reliability scores), and instead assuming a TDF of 1.0 for each was derived by the utilities in response to a data request. We find that if TDFs of 1.0 are used as a default for these measures, the total impact on past claims would be that the pre-1998<sup>21</sup> claim across all the utilities would be approximately \$40K higher, virtually all reflected in PG&E's revised computation.

In addition, to facilitate future analyses of retention, persistence, and TDF studies in the future, we recommend the CPUC consider asking the utilities to estimate the percent of savings and/or claim dollars associated with the variety of specific measures (or groups of measures) as part of future submittals. This would also assist in setting priorities for future TDF research.

Additional recommendations and conclusions are presented in the Executive Summary portion of this Attachment.

<sup>&</sup>lt;sup>21</sup> These figures affect 1995, 1996, and 1997 3<sup>rd</sup> earnings claims for PG&E, 1994 4<sup>th</sup> earnings claim for SDG&E, and 1996 3<sup>rd</sup> earnings claim for SCE. The detail on these claim years is provided in Table G.1.

Table G.3. Potential Dollars at Risk for Measures

A. Efficiency Measure	B. Baseline Technology	C. Assess- ment Score	D. Lifetime (CPUC Protocols)	E. Relative Degradation Assigned	F. TDF Multiplier Factor from Studies (sum through year associated with lifetime)	G. Calculated TDF Ratio Col F/(1*ColD)	I. Potential Claim Dollars <sup>23</sup> affected (computed by utilities)
Residential Central A/C,     High Efficiency	Standard SEER A/C	5	18	Very Little Negative	18.76	1.042	
2. Commercial A/C, Package DX	Standard Efficiency Unit	5	15	Some Possible	15.24	1.016	
3. Oversized Evaporative- Cooled Condenser (ECC)	Air-Cooled Condenser (ACC)	3	20	Much Possible	17.0	0.85	PG&E: +\$46,078; SCE: +\$2,000
4. Refrigerator 10-30% Better than Standard	Standard Efficiency Refrigerator	4	18	None or Negative	19.49	1.083	
5. Electronic Ballast	Efficient Magnetic Ballast	4	16	None	16.0	1.0	
6. T8 with Electronic Ballast	T12 with Efficient Magnetic Ballast	4	16	None	16.0	1.0	
7. Optical Reflector, Delamp	Standard Fixture	4	10(-12?)	Energy – None Light Output - Some	10.0	1.0	
8. HID Interior Metal Halide 250-400W	Mercury Vapor 400-1,000W	5	16	Very Little	15.4	0.963	
9. Occupancy Sensors	On/Off Switches	5	8	Some Possible, Retention Issues	8.0	1.0	
10. Motor – High Efficiency	Standard Efficiency Motor	5	15(-20?)	None	15.0	1.0	
11. Adjustable Speed Drive for HVAC Fan	Variable Inlet Vanes or Dampers	4	16(?)	None, Retention Issues	16.0	1.0	
12. Infra-red Gas Fryer	Standard Atmospheric Fryer	5	8(?)	Unlikely	8.0	1.0	
13. Residential Ceiling Insulation	Standard Levels Attic Insulation	4	25	None	25.0	1.0	
14. LED Exit Signs	Incandescent Exit Signs	5	16	None, Retention Issue	16.0	1.0	
15. Process Adjustable Speed Drives, Waste Water Pumps	Inlet Vane Throttling on Waste Water Pumps	5	9(-10?)	None	9.0	1.0	
16. Process Adjustable Speed Drives, Injection Molding Machines	Standard Injection Molding Machines	5	10(-20?)	Much Possible	6.59	0.659	
17. Fiberglass Batt R-15 Wall and R-19 Floor Insulation	R-13 Fiberglass Batt Wall and Floor Insulation	4	8	None	8.0	1.0	
18. Daylighting Controls – Stepped	Standard Manual Lighting Controls	5	8(-16?)	None	8.0	1.0	
19. Daylighting Controls – Dimmable	Standard Manual Lighting Controls	5	8(-16?)	Much Possible	4.84	0.605	
20. Agricultural Pump Repair or Replacement	Existing Agricultural Pump	3	9(?)	Very little Negative (values estimated in Document 4)	9.04	1.004	PG&E: -\$3,376 SCE: -\$<1,000; SDG&E: -\$<200

<sup>&</sup>lt;sup>22</sup> (?) indicates the precise measure was not listed in the protocols; we assigned an EUL from a similar measure. Also, if there was a high and low figure, we selected the lower lifetime to be conservative on the impact.

23 These estimates were computed by the utilities in response to a data request by SERA. The claim years affected are listed in Table G.1.

A. Efficiency Measure	B. Baseline Technology	C. Assess- ment Score	D. Lifetime (CPUC Protocols)	E. Relative Degradation Assigned	F. TDF Multiplier Factor from Studies (sum through year associated with lifetime)	G. Calculated TDF Ratio Col F/(1*ColD)	I. Potential Claim Dollars <sup>23</sup> affected (computed by utilities)
21. Variable Air Volume HVAC Distribution System	Constant Air Volume HVAC Distribution System	5	16(-20?)	Uncertain	16.0	1.0	
22. Energy Management Systems	Manual Operation	5	10(?)	None	10.0	1.0	
23. New Air Compressors	Existing Air Compressors	4	12(?)	Compressors: None System: Much Possible**	12.0	1.0	
24. High Efficiency Compressed Air Distribution System	Standard Efficiency Compressed Air Distribution System	3	12(?)	Much Possible**	12.0	1.0	
25. 13 W Hard-wired Compact Fluorescent Downlights	Incandescent Downlights	5	16	None	16.0	1.0	
Total							PG&E: +\$42,702 SCE: +\$1,000- 2,000 SDG&E: -\$200